



John Glen MP
Economic Secretary to the Treasury
1 Horse Guards Rd
Westminster
London
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14 February 2022

Cc: Treasury Select Committee Members and Guy Opperman MP, Minister for Pensions and Financial Inclusion

Financial Services Future Regulatory Framework Review consultation

Dear Minister,

We are writing to you as the Treasury Minister responsible for Financial Inclusion, regarding the Financial Services Future Regulatory Framework Review.

Everybody should have access to financial products and services that meet their needs over the course of their lifetime. For this to happen effectively the market needs to be able to accommodate the specific needs of people on low incomes and with certain characteristics, such as those with a physical disability or experiencing poor mental health – regularly referred to as consumer vulnerabilities. However, a market has evolved where those who often have the least resource and are most vulnerable:

- struggle to afford, or have to pay extra for, appropriate products and services because they are deemed to be a higher risk/not as desirable to serve;
- are not able to access products and services that meet their needs because they are 'nonstandard';
- are excluded altogether.

Markets that are competition-driven will lead to services and products that are competition-driven. In this context, businesses with different groups of consumers are often seen as positive. However, this often results in groups of consumers falling through the cracks and missing out altogether. This should not be the case for essential services. If markets are not structured to serve everybody, with overarching policies and guidance to achieve this, it will follow that services and products will not be designed to serve everybody. Many of the

reasons for people not being included in financial services is that it requires a mixture of regulatory and social policy intervention.

The Financial Conduct Authority (FCA) has a range of powers and tools that it uses to regulate the market. These include its statutory objectives as well as the Treating Customers Fairly outcomes and its Public Sector Equality Duty. Despite all of this, and even taking into consideration the proposed Consumer Duty, there is still no clear duty or cross-cutting 'must have regard' provision to help tackle financial inclusion. Without this there is no clear statutory requirement for the FCA to address, or even consider, financial inclusion issues across its work.

As a consequence the FCA does not routinely have regard to issues of financial inclusion across all of its work, with many of the most pressing issues falling in between the remits of government and regulator, which makes addressing financial inclusion problems more difficult.

As part of the Financial Services Future Regulatory Framework Review we urge you to ensure the FCA has a cross-cutting "must have regard" to financial inclusion. This should include a statutory duty to report to Parliament annually on:

- the state of financial inclusion in the UK;
- measures that the FCA has taken, and is planning to take, in order to advance financial inclusion;
- recommended additional measures which could be taken by government and other public bodies to promote financial inclusion.

This will place a clear remit on the regulator to ensure it routinely and properly explores financial inclusion issues across its work, allowing greater clarity on unintended consequences, the best interventions needed to ensure financial inclusion, as well as who is best placed to act. This will sometimes be the FCA, the government, or a mixture of institutions working together.

Yours sincerely,

Chris Pond, Chair, Financial Inclusion Commission

Martin Coppack, Director, Fair By Design

Martin Lewis, Founder and Executive Chairman, Money Saving Expert

Sir Nigel Wilson, Group Chief Executive, Legal and General

Andy Briggs, Group Chief Executive, Phoenix Group

Yvonne Fovargue MP, House of Commons

Baroness Kramer, House of Lords

Lord Holmes of Richmond, House of Lords

Lord Sharkey, House of Lords

Liz Barclay, UK Small Business Commissioner

Kelly Devine, President, Mastercard UK and Ireland

Diane Burridge, Chief Executive Officer, Moneyline

Phil Andrew, Chief Executive, Step Change

Mark Hodgkinson, Chief Executive, Scope

Thomas Lawson, Chief Executive, **Turn2us**

Caroline Abrahams, Charity Director, Age UK

Joanna Elson CBE, Chief Executive, Money Advice Trust

Helen Undy, Chief Executive, Money and Mental Health Policy Institute

Theodora Hadjimichael, Chief Executive Officer, Responsible Finance

Damon Gibbons, Executive Director, Centre for Responsible Credit

Paula Stringer, UK Chief Executive, Christians Against Poverty

Michelle Highman, Chief Executive, The Money Charity

Noyona Chundur, Chief Executive, The Consumer Council

Wanda Goldwag, Chair, Financial Services Consumer Panel

Martin Shaw, Chief Executive Officer, Association of Finance Mutuals

Simon Thompson, Chief Executive Officer, Chartered Banker Institute

Matthew Connell, Director of Policy and Public Affairs, Chartered Insurance Institute

John Howells, Chief Executive Officer, LINK

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Manny Hothi, Chief Executive, Trust for London

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Emma Stone, Director of Evidence and Engagement, Good Things Foundation

Alfie Stirling, Director of Research and Chief Economist, New Economics Foundation

Peter Udale, Director, Responsible Finance

Mick McAteer, Co-Director, Financial Inclusion Centre

David Sinclair, Director, International Longevity Centre UK

Christopher Graves, Director, The Tudor Trust

Sharon Darcy, Director, Sustainability First

Danielle Walker, Foundation Director, Friends Provident Foundation

David Fagelman, Director, Enryo

Charlie Rapson, Regional Director, School of Social Entrepreneurs

Dr Martin Caraher, Professor Emeritus of Food and Health Policy, City, University of London

Christine Riefa, Professor of Law, University of Reading

Sharon Collard, Professor of Personal Finance and Research, University of Bristol

Bernado Batiz-Lazo, Professor of Fintech History and Global Trade, **Newcastle Business School**

Karen Elliot, Associate Professor in Fintech, Newcastle University Business School

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Dr Louise Overton, Lecturer in Social Policy, University of Birmingham

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Sara Caputo, Business Manager, British Red Cross

Rachel Haworth, Policy Manager, Share Action

Kashaf Ali, CEO, Street UK CIC

Richard Seddon, Director, Advanteq

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Gavin Stewart

Dame Mary Marsh